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7 8	UNITED STATES DISTRICT COURT WESTERN DISTRICT OF WASHINGTON AT SEATTLE		
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10	JOSUE CASTANEDA JUAREZ, et al.,	CASE NO. C20-0700JLR-MLP	
11 12	Petitioners- Plaintiffs,	ORDER ADOPTING IN PART REPORT AND RECOMMENDATION AND	
13	v. NATHALIE ASHER, et al.,	DENYING PETITIONERS' MOTION FOR CLASS CERTIFICATION	
14	Respondents-Defendants.		
15	I. INTRODUCTION		
16 17	Before the court is Magistrate Judge Michelle L. Peterson's report and recommendation ("R&R") on Petitioners-Plaintiffs Josue Castaneda Juarez, Wilfredo		
18	Favela Avendano, and Naeem Khan's (collectively, "Petitioners") ¹ motion for class		
19	certification. (See R&R (Dkt. # 97); see also MCC (Dkt. # 21).) After Magistrate Judge		
20 21	// (See R&R (DRI. # 97), see also Mi	CC (Dkt. # 21).) After Magistrate Judge	
22	Petitioner J.A.M. was released (Bostck Decl. (Dkt. # 63) ¶ 79), leaving only the three Petitioners named above.		

1 Peterson issued her R&R denying Petitioners' motion, Petitioners' timely filed 2 objections. (See Obj. (Dkt. # 105).) Respondents-Defendants United States Immigration 3 and Customs Enforcement ("ICE"), ICE Deputy Director and Senior Official Performing the Duties of the Director, Matthew T. Albence, ICE Seattle Field Office Director 4 5 Nathalie Asher (collectively, "the Government"), and Northwest ICE Processing Center 6 Facility Administrator Stephen Langford (collectively, "Respondents") filed a response to 7 Petitioners' objections in support of the R&R. (See Resp. (Dkt. # 106); see also Joinder 8 (Dkt. # 107) at 1 (stating that Administrator Lanford "concurs with [the Government's] 9 objections to [Petitioners'] objections to the . . . [R&R]").) Finally, Petitioners filed a 10 notice of supplemental authority related to the report and recommendation. (Notice (Dkt. 11 # 111).) The court has considered Petitioners' motion for class certification, Magistrate 12 Judge Peterson's R&R denying that motion, the parties' submissions in support of and in 13 opposition to Petitioners' motion and the R&R, the relevant portions of the record, and the applicable law. Being fully advised,² the court ADOPTS IN PART Magistrate 14 Peterson's R&R and DENIES Petitioners' motion for class certification as detailed 15 below. 16 17 18 19 20 21 ² Petitioners ask for oral argument on their objections to the R&R. (See Obj. at title page.) The court, however, does not consider oral argument to be helpful to its disposition of 22 Petitioners' objections and so denies the request. See Local Rules W.D. Wash. LCR 7(b)(4).

II. PROCEDURAL AND FACTUAL BACKGROUND³

Petitioners are three individuals held by ICE at the Northwest Detention Center ("NWDC"), in Tacoma, Washington, who seek a writ of habeas corpus or, in the alternative, injunctive relief against Respondents requiring their release from civil detention. (*See* Pet. (Dkt. # 1) ¶¶ 39-66.) Petitioners all suffer from conditions that placed them at heightened risk of death or severe illness from COVID-19. (McKensie Decl. (Dkt. # 4) ¶¶ 24, 26-27, Ex. 2.) Mr. Castaneda is not eligible for a bond hearing because he is detained pursuant to 8 U.S.C. § 1231(a)(6), but he will be eligible once he is detained for 180 days, *see Flores Tejada v. Godfrey*, 954 F.3d 1254 (9th Cir. 2020). Mr. Favela Avendano and Mr. Khan are detained under 8 U.S.C. § 1226(a) and are therefore both statutorily eligible for bond hearings.

On May 11, 2020, Petitioners filed a motion for a temporary restraining order ("TRO") requiring their "expedited" and "immediate release" from detention while they await adjudication of their immigration cases. (*See* TRO Mot. (Dkt. # 22) at 3.) After obtaining additional information concerning Respondents' ability to provide COVID-19 testing to detainees at the NWDC (*see* OSC (Dkt. # 78); *see also* OSC Resp. (Dkt. # 78); Lippard Decl. (Dkt. # 80)), the court denied Petitioner's TRO motion. (*See* 6/12/20 Order (Dkt. # 91)).

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21 Because the facts and procedural background of this case are well known to the parties and covered in detail by Magistrate Judge Peterson (*see* R&R at 2-4), the court offers only a brief summary here.

On the same day that Petitioners filed their TRO motion, they also filed a motion to certify a class of "[a]ll individuals detained at the [NWDC] who are age 60 years or older or have medical conditions that place them at heightened risk of severe illness or death from COVID-19 as determined by Center for Disease Control and Prevention [('CDC')] guidelines." (See MCC at 3; see also Pet. ¶ 64.) The class definition also lists 11 specific medical conditions the CDC identifies as placing individuals at risk of severe illness or death from COVID-19. (See Pet. ¶ 64; MCC at 3 (citing Amos Decl. (Dkt. # 3) ¶ 11 (listing the medical conditions the CDC has identified as placing individuals at heightened risk)).) The relief Petitioners seek includes a declaration that their "continued civil immigration detention at [the] NWDC . . . violates the Due Process Clause" and an injunction "ordering [Respondents] to release [Petitioners] and those similarly situated . . . on the ground that their continued detention violates the Due Process Clause." (Pet. at 31; see also id. ¶ 6 ("This Court has . . . the obligation to order [Respondents] to comply with the Fifth Amendment and release [Petitioners] and the members of the proposed class from civil detention."); MCC at 23 (stating that Petitioners seek a declaration that their continued confinement violates the Due Process Clause and an injunction "remedying those practices by providing for the expedited release of medically vulnerable individuals.").) Indeed, Petitioners allege that

"mitigation at [the] NWDC is impossible" and release from detention "is the only

to protect their Fifth Amendment rights. (*Id.* ¶¶ 8, 82.)

effective means for them to avoid infection by a lethal virus with no vaccine or cure" and

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On July 6, 2020, Magistrate Judge Peterson entered an R&R denying Petitioners' motion for class certification. (*See* R&R.) Respondents did not challenge the Federal Rule of Civil Procedure 23(a) requirements of numerosity and adequacy,⁴ and Magistrate Judge Peterson found Petitioners' showing concerning those required elements to be "well-founded." (*See* R&R at 5.) Magistrate Judge Peterson nevertheless recommended denying Petitioners' motion for class certification because she concluded that Petitioners failed to demonstrate (1) the "commonality" requirement of Rule 23(a)(2)⁵ (*see* R&R at 5-13); and (2) the uniform remedy requirement under Rule 23(b)(2)⁶ (*see* R&R at 13-16).⁷ Petitioners timely filed their objections to Magistrate Judge Peterson's R&R. (*See* Obj.) The court now considers Petitioners' objections.

III. ANALYSIS

A. Legal Standards

A district court has jurisdiction to review a Magistrate Judge's R&R on dispositive matters. *See* Fed. R. Civ. P. 72(b). "The district judge must determine de novo any part of the magistrate judge's disposition that has been properly objected to." Fed. R. Civ. P.

⁴ See Fed. R. Civ. P. 23(a)(1) (requiring that "the class is so numerous that joinder of all members is impracticable"); Fed. R. Civ. P. 23(a)(4) (requiring that "the representative parties will fairly and adequately protect the interests of the class.").

⁵ See Fed. R. Civ. P. 23(a)(2) (requiring "there are questions of law or fact common to the class").

⁶ See Fed. R. Civ. P. 23(b)(2) (requiring that "that final injunctive relief or corresponding declaratory relief is appropriate respecting the class as a whole").

⁷ Magistrate Judge Peterson did not reach the issue of typicality under Rule 23(a). (*See* R&R at 6); *see also* Fed. R. Civ. P. 23(a)(3) (requiring "the claims or defenses of the representative parties are typical of the claims or defenses of the class").

1	72(b)(3). "A judge of the court may accept, reject, or modify, in whole or in part, the	
2	findings or recommendations made by the magistrate judge." 28 U.S.C. § 636(b)(1); see	
3	also Fed. R. Civ. P. 72(b)(3) ("The district judge may accept, reject, or modify the	
4	recommended disposition; receive further evidence; or return the matter to the magistrate	
5	judge with instructions."). The court reviews de novo those portions of the R&R to	
6	which specific written objection is made. <i>United States v. Reyna-Tapia</i> , 328 F.3d 1114,	
7	1121 (9th Cir. 2003) (en banc).	
8	"Class certification is governed by Federal Rule of Civil Procedure 23."	
9	Wal-Mart Stores, Inc. v. Dukes, 564 U.S. 338, 345 (2011). Under Rule 23(a), the party	
10	seeking certification must first demonstrate that:	
11	(1) the class is so numerous that joinder of all members is impracticable;	
12	 (2) there are questions of law or fact common to the class; (3) the claims or defenses of the representative parties are typical of the claims or defenses of the class; and (4) the representative parties will fairly and adequately protect the interests of the class. 	
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14	Fed. R. Civ. P. 23(a). Rule 23(a)'s four subparts are generally referred to as the	
15	requirements of numerosity, commonality, typicality, and adequacy of representation,	
16	respectively. These four requirements "effectively limit the class to those fairly	
17	encompassed by the named plaintiff's claims." Dukes, 564 U.S. at 349.	
18	Next, the party seeking certification must demonstrate that the proposed class	
19	satisfies at least one of the three requirements listed in Rule 23(b). <i>Id.</i> Here, Petitioners'	
20	rely on Rule 23(b)(2) to justify class certification, which applies when "the party	
21	opposing the class has acted or refused to act on grounds that apply generally to the class,	
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so that the final injunctive relief or corresponding declaratory relief is appropriate respecting the class as a whole." Fed. R. Civ. P. 23(b)(2). "[T]he key to the [Rule 23](b)(2) class is the indivisible nature of the injunctive or declaratory remedy warranted." *Ellis v. Costco Wholesale Corp.*, 657 F.3d 970 (9th Cir. 2011) (quotation marks omitted). Indeed, "Rule 23(b)(3) applies only when a single injunction or declaratory judgment would provide relief to each member of the class." *Dukes*, 564 U.S. at 360.

B. Rule 23(b)(2) Certification

As discussed below, the court overrules Petitioners' objections to and adopts Magistrate Judge Peterson's conclusion that Petitioners failed to demonstrate a uniform remedy as is required for Rule 23(b)(2) class certification. As a result, the court need not consider whether to adopt Magistrate Judge Peterson's Rule 23(a)(2) analysis concerning commonality.⁸ Further, because the court adopts the portion of the R&R concluding that Petitioners failed to show that they qualify for class certification under Rule 23(b)(2), the court also denies Petitioners' motion for class certification.

Central to the court's conclusion adopting Magistrate Judge Peterson's recommendation concerning Rule 23(b)(2) is Petitioners' allegations that "risk mitigation

⁸ To the extent that Federal Rule of Civil Procedure 72(b) requires the court to determine de novo to the portion of Magistrate Judge Peterson's R&R concerning her analysis of commonality under Rule 23(a)(2), *see* Fed. R. Civ. P. 72(b)(3) ("The district judge must determine de novo any part of the magistrate judge's disposition that has been properly objected to."); *see also* 28 U.S.C. § 636(b)(1) ("A judge of the court shall make a de novo determination of those portions of the report or specified proposed findings or recommendations to which objection is made."), the court declines to adopt this portion of the R&R solely on grounds that it is unnecessary to the disposition of Petitioners' motion for class certification.

at [the] NWDC is impossible" and an injunction requiring their immediate release is "the only effective means" for them to avoid infection by COVID-19 and that the "only means to protect [their] . . . Fifth Amendment rights." (See Pet. ¶¶ 8, 82 (italics added).) Yet, as Magistrate Judge Peterson concluded, "[w]hile some members may be entitled to immediate release, determining whether release is appropriate across the class would require case-by-case considerations of factors such as flight risk, danger to the community, and possible conditions of release." (R&R at 14.) Accordingly, Magistrate Judge Peterson concluded that Petitioners had not established that the proposed class was entitled to an indivisible remedy. (Id.)

Because Petitioners allege that immediate release is the only injunctive relief that will effectively remedy the constitutional violation, their reliance on *Rodriguez v. Hayes*, 591 F.3d 1105 (9th Cir. 2010), and *Parsons v. Ryan*, 754 F.3d 657 (9th Cir. 2014), in objecting to the R&R is misplaced. (*See* Obj. at 10-12.) In *Rodriguez*, the uniform practice from which the petitioner sought relief was the government's practice of prolonging an alien's detention during immigration proceedings for more than six months without a bond hearing. 591 F.3d at 1126. The indivisible injunctive relief sought by the petitioner and his putative class was not for immediate release but rather for the provision of a bond hearing to determine whether release was an available remedy. *Id.* at 1111 ("Petitioner requests injunctive and declaratory relief providing individual bond hearings to all members of the class."). Thus, in *Rodriguez*, it did not matter whether some class members might be entitled to release while others might not be because what they sought was merely the uniform provision of a hearing. *See id.* at 1126 (The proposed members

of the class each challenge [the government's] practice of prolonged detention without providing a bond hearing and seek as relief a bond hearing The particular statutes controlling class members' detention may impact the viability of their individual claims for relief, but do not alter the fact that relief from a single practice is requested by all members."). In contrast, Petitioners have not asked for a hearing of any sort. (See generally Pet.) Instead, they seek immediate release. (See id. ¶¶ 8, 82.) As Magistrate Judge Peterson correctly concluded, "[c]onsidering the individualized inquires involved in analyzing each class members' Fifth Amendment claims," and "given Petitioners' position that nothing short of release will remedy the due process violations," the proposed class would not be "entitled to an indivisible remedy." (R&R at 14.) In *Parsons*, the plaintiffs were state prisoners who complained that serious systemic deficiencies in the conditions of their confinement in isolation cells and in the provision of privatized medical, dental, and mental health services violated their Eighth Amendment rights. 754 F.3d at 662. In the course of concluding that the district court did not abused its discretion in determining that the plaintiffs had satisfied the Rule 23(b)(2) requirements, the Ninth Circuit noted that the plaintiffs requested an injunction requiring defendants "to develop and implement, as soon as practical, a plan to eliminate the substantial risk of serious harm that [the plaintiffs] suffer due to [the defendants'] inadequate medical, mental health, and dental care, and due to [the defendants'] isolation policies." *Id.* at 687. The court specifically noted that the requested remedy "would not lie in providing specific care to specific inmates,' but rather 'the level of care and

resources would be raised for all inmates." Id. Thus, if successful, the proposed

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injunction addressing the implicated policies and practices would "prescribe a standard of conduct applicable to all class members." Id. Petitioners here complain similarly to the Parsons plaintiffs that Respondents' policies and practices related to COVID-19 are inadequate and violate the constitution. (See Pet. ¶¶ 43-58.) That, however, is where the similarities with *Parsons* end. In contrast to the prisoners in *Parsons*, who sought an injunction requiring the defendants to implement a plan to eliminate the risk caused by the defendants' various medical and other policies, see 754 F.3d at 687, Petitioners here insist that COVID-19 "risk mitigation at [the] NWDC is impossible" (id. ¶ 82) and "the only effective remedy is release" (id. ¶ 63). As noted above, because not all class members may be eligible for immediate release, the court cannot conclude that Petitioners seek an indivisible remedy as required under Rule 23(b)(2) certification.⁹ Only in their reply memorandum in support of their class certification motion do Petitioners first retreat from their insistence that immediate release is the only means to ⁹ Petitioners also argue that the declaration they seek provides the necessary basis for Rule 23(b)(2) class certification. (See Obj. at 10 ("Petitioners' request for declaratory relief—i.e. a declaration that [the] conditions of confinement for medically vulnerable ICE individuals held at the NWDC violate their right to due process—can be applied class-wide.").) However, in their complaint, Petitioners do not seek a declaration concerning their "conditions of confinement" but rather ask the court to declare "that Defendants' continued civil immigration detention at [the]

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⁹ Petitioners also argue that the declaration they seek provides the necessary basis for Rule 23(b)(2) class certification. (*See* Obj. at 10 ("Petitioners' request for declaratory relief—i.e. a declaration that [the] conditions of confinement for medically vulnerable ICE individuals held at the NWDC violate their right to due process—can be applied class-wide.").) However, in their complaint, Petitioners do not seek a declaration concerning their "conditions of confinement" but rather ask the court to declare "that Defendants' continued civil immigration detention at [the] NWDC of individuals at increased risk for severe illness or death from COVID-19 violates the Due Process Clause." (Pet. at 31.) Thus, it is Petitioners' continued detention that allegedly creates the constitutional violation here. The implicit requirement of this declaration would be to mandate release—not to create policies that would mitigate the COVID-19 risks or procedures to assess Petitioners' for possible release. Indeed, as noted above, Petitioners specifically allege that any injunction directed at policies to mitigate the risks of COVID-19 at the NWDC would be ineffective. (*See* Pet. ¶ 82 ("[R]isk mitigation at [the] NWDC is impossible.").) Accordingly, the court agrees with Magistrate Judge Peterson that due to "the individualized inquiries involved in analyzing each class members' Fifth Amendment claims, . . . a class-wide declaration is not feasible here"—at least not as pleaded in Petitioners' complaint. (*See* R&R at 14.)

protect them from COVID-19 and to safeguard their Fifth Amendment rights. (See Reply (Dkt. # 84) at 8-11.) For the first time, Petitioners argue that immediate release may not be required but only "a process by which a class-wide constitutional violation may be remedied" or in the "interim," a "review of class members and release under appropriate conditions." (Id. at 9.) Petitioners repeat this position in their objections to Magistrate Judge Peterson's R&R. (See Obj. at 10-12.) They assert that they "have proposed multiple forms of relief appropriate or class-wide certification" (id. at 10), including an injunction "to remedy [the NWDC's allegedly unconstitutional] . . . policies and practices with a process for the expedited release of medically vulnerable individuals" or an "injunction directing a process by which a class-wide constitutional violation may be remedied" (see id. (italics added)). Indeed, they argue that "[t]here are many processes that would benefit all class members." (*Id.* at 12.) But no such allegations appear in their complaint. (See generally Pet.) Indeed, as detailed above, they insist in their complaint that "risk mitigation at the NWDC is impossible" and expressly state that the sole means of protecting their health and constitutional rights is not a "process" to determine whether release or other mitigation is required, but an injunction requiring immediate release. (Id. \P 8, 82.) Although the type of injunction described by Petitioners in their reply

Although the type of injunction described by Petitioners in their reply memorandum and their objection to the R&R may be applicable on a class-wide basis and therefore eligible for certification under Rule 23(b)(2), ¹⁰ Petitioners did not plead any

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 $^{^{10}}$ Although the court recognizes this possibility, the court makes no such determination in the context of this order.

such injunction here. (See generally Pet.) Indeed, they alleged that any mitigation short of the release of all class members would be inadequate. (See Pet. ¶ 82 ("[R]isk mitigation at [the] NWDC is impossible.").) In any event, the court need not consider either facts or argument raised for the first time in a reply brief and will not do so here. See Zamani v. Carnes, 491 F.3d 990, 997 (9th Cir. 2007) ("The district court need not consider arguments raised for the first time in a reply brief."); In re China Intelligent Lighting & Electronics, Inc. Sec. Litig., No. CV 11-2768 PSG SSX, 2012 WL 3834815, at *4 (C.D. Cal. Sept. 5, 2012) ("The Court will not address new arguments raised for the first time in a reply brief."); United States ex rel. Giles v. Sardie, 191 F. Supp. 2d 1117, 1127 (C.D. Cal. 2000) ("It is improper for a moving party to introduce new facts or different legal arguments in the reply brief than those presented in the moving papers."). If Petitioners wanted the court to consider injunctions other than the specific one they pleaded in their complaint for purposes of Rule 23(b)(2) certification, then, at a minimum, they should have so argued in their motion and not left the issue to their reply.11

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Petitioners also argue that they do not need to provide specifics concerning the nature of the injunctive relief they request at the class certification stage; instead, they assert that the "general contours of an injunction that would provide relief to the whole class" is all that is required. (Obj. at 12.) Petitioners reliance on *B.K.* is misplaced. In *B.K.* the defendants argued that the plaintiffs "failed to provide a specific injunction that could satisfy Rule 23(b)(2)." 922 F.3d at 972. In response, the *B.K.* court held that all that was necessary to satisfy Rule 23(b)(2) was "the general contours" of an injunction that could provide relief to the whole class. *Id.* Here, however, Petitioners have not alleged a generalized injunction that could "be given greater substance and specificity at an appropriate stage in the litigation," *id.*, but one that is very specific requiring Respondents to immediately release class members from detention and nothing less. (*See* Pet. ¶¶ 8, 82.) Indeed, Petitioners have specifically alleged that "risk mitigation at [the] NWDC is impossible." (*Id.* ¶ 82.) Thus, here, the issue is not that Petitioners' description

1 Finally, although it might be possible for the court to *sua sponte* craft an 2 injunction modelled after the *Rodriguez* or *Parsons* injunctions that passes Rule 23(b)(2) 3 muster, the court declines Petitioners' implicit invitation to do so here. (See Obj. at 12 4 ("For example, the Court could issue injunctive relief imposing a presumption of release 5 within a time certain that allows Respondents to seek individual custody hearings for those class members who present extraordinary circumstances.").) This litigation is still 6 7 in early stages. Indeed, the court has yet to enter a scheduling order. (See generally 8 Dkt.) Accordingly, any deadline related to amending pleadings has not yet been set—let 9 alone expired. Further, the presumptive deadline for filing class certification motions 10 does not expire until November 4, 2020, and even then it may be extended for good cause. See Local Rules W.D. Wash. LCR 23(i)(3) ("Within one hundred eighty days 11 12 after the filing of a complaint in a class action, unless otherwise ordered by the court or 13 provided by statute, the plaintiff shall move for a determination under Fed. R. Civ. P. 23(c)(1), as to whether the case is to be maintained as a class action."). In any event, the 14 15 Petitioners are in a much better position than the court to craft a general remedy that meets the strictures of Rule 23(b)(2), if they deem such an amendment to be 16 appropriate. 12 17 18 19 of the injunctive relief they seek is too generalized to qualify for Rule 23(b)(2) certification, but that it is so specific that they have pleaded themselves out of such certification. The injunction 20 that they request simply cannot be implemented indivisibly or in manner that would provide relief to whole class. 21

¹² The court makes no ruling concerning the propriety of any amendment to Petitioners' complaint in the context of this order.

In summary, the court agrees with Magistrate Judge Peterson that Petitioners failed to satisfy the requirements of Rule 23(b)(2) for an indivisible, uniform remedy that would provide relief to the whole class. Accordingly, the court overrules Petitioners' objections, adopts the portion of Magistrate Judge Peterson's R&R addressing the strictures of Rule 23(b)(2), and denies Petitioners' motion for class certification. 13 IV. **CONCLUSION** For the reasons stated above, the court: (1) ADOPTS the portion of the Report and Recommendation concerning Petitioners' failure to demonstrate the requirements of Federal Rule of Civil 23(b)(2) (see Dkt. # 97 at 13-16); and (2) DENIES Petitioners' motion for class certification (Dkt. # 21) as described herein. The Clerk is directed to send copies of this order to the parties and to Magistrate Judge Peterson. Dated this 25th day of September, 2020. CR, RI JAMES L. ROBART United States District Judge ¹³ The court's denial of Petitioners' motion for class certification is without prejudice to refiling such a motion in a manner consistent with the court's rulings herein. See Fed. R. Civ. P. 23(c)(1)(C) ("An order that grants or denies class certification may be altered or amended before

final judgment.").

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